# OVERVIEW OF FEDERAL LEGISLATIVE PROCESS



# NHBPA SUMMER CONVENTION

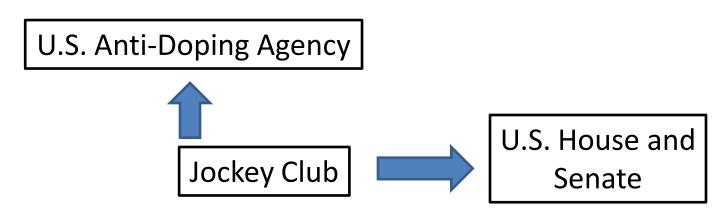


#### I. ORIGIN OF FEDERAL LEGISLATION

- Legislation starts with an idea from:
  - Members of Congress
  - Executive Branch
  - Constituents

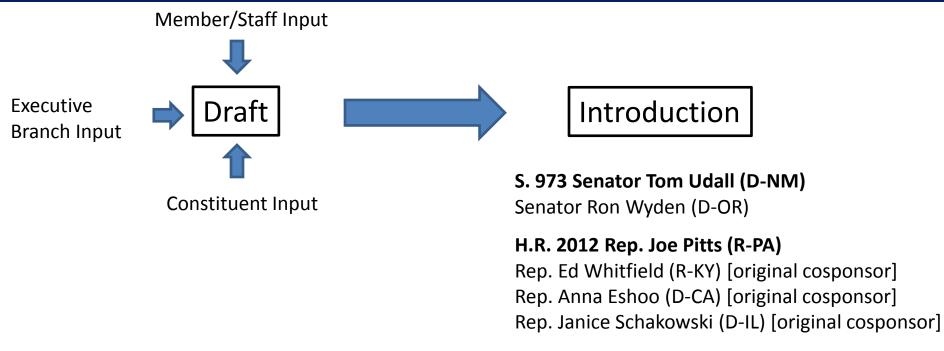


How did the medication legislation start?





#### II. INTRODUCTION OF FEDERAL LEGISLATION



- Sponsors often seek to recruit "original cosponsors"
- The Horseracing Integrity and Safety Act of 2013 was introduced simultaneously into both chambers



## III. REFERRAL TO CONGRESSIONAL COMMITTEE

Who determines the committee(s) of jurisdiction?\*

Senate → Senate Parliamentarian

House → House Parliamentarian



**S. 973** → Senate Commerce, Science and Transportation Committee, chaired by Senator Rockefeller (D-WV)

**H.R. 2012** → House Energy and Commerce Committee, chaired by Rep. Fred Upton (R-MI)

- \*Legislation can trigger multi-committee jurisdiction
- Once assigned, the committee can assign the bill to a subcommittee



## IV. CONGRESSIONAL COMMITTEE PROCESS



- committee or subcommittee
- Expert testimonies
- Member questions

Offer and vote

on amendments

Bill sent to floor



### IV. CONGRESSIONAL COMMITTEE PROCESS

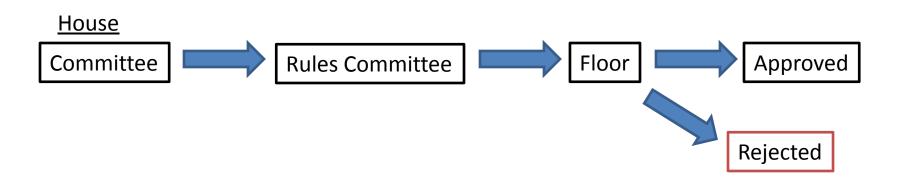
## Medication Bill in the 112<sup>th</sup> Congress

- House Energy and Committee, Health Subcommittee, conducted one hearing in the congressional district of the Subcommittee Chair, Rep. Pitts (R-PA), who chaired the hearing.
- The Senate Commerce Committee held one full committee
  hearing that was chaired by the Senate bill's sponsor, Senator
  Udall. Chairman Rockefeller allowed Senator Udall to chair the
  full committee hearing as a courtesy.



# V. FLOOR CONSIDERATION OF LEGISLATION

- After committee approval, if there is sufficient support, the legislation will head to its respective chamber floor for consideration
  - Before hitting the floor in the House, the Rules Committee must vote on a "rule" governing the terms of floor debate, including what amendments will be allowed to be offered





# V. FLOOR CONSIDERATION OF LEGISLATION

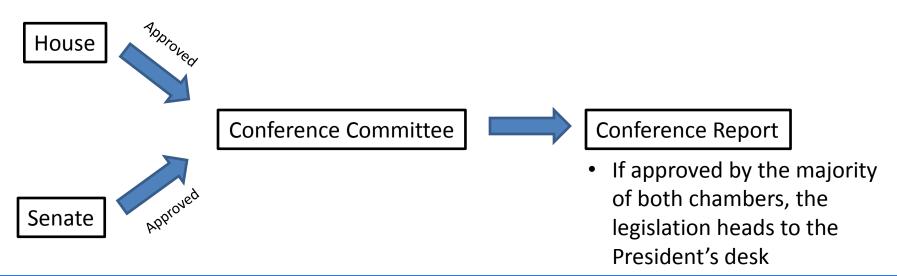
- In the Senate, there is no Rules Committee instead the Majority and Minority leadership attempt to come to an agreement
  - No agreement on debate terms → procedural vote
    - Cloture vote (requires 60 votes) puts limit on time and terms of floor debate

 If a bill is approved, it is sent to the other chamber for consideration



### VI. CONFERENCE COMMITTEE

- If the House and the Senate pass bills involving the same subject matter but are not identical, the House and Senate leadership can send the bill to a conference committee to resolve the differences
  - A conference committee can be avoided by having identical bills approved by both chambers





#### VII. PRESIDENTIAL ACTION

- Once identical bills have been approved by both the House and the Senate, the bill will be sent to the President who can choose to sign or veto the bill
  - Congress can override the President's veto with a 2/3rds vote in both chambers, in which case the bill becomes law

